

Message Text

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C O N F I D E N T I A L SECTION 1 OF 3 USNATO 2842

LIMDIS

E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJECT: PERMREPS LUNCH DISCUSSION, MAY 21

GENEVA FOR USDEL CSCE

SUMMARY: AT LUNCH MAY 21, NATO PERMREPS DISCUSSED AGENDA FOR OTTAWA MINISTERIAL MEETING AND QUESTION OF A PRIVATE FORMIN'S SESSION. PERMREPS HAD PRELIMINARY DISCUSSION OF INDIAN NUCLEAR EXPLOSION AND SOME CALLED FOR NATO STUDY OF ITS IMPLICATIONS. U.S. REP GAVE HIS GOVERNMENT'S POSITION ON U.S./EC-9 CONSULTATIONS, DENIED RUMORS THAT SOUTH AFRICAN ADMIRAL HAD MET WITH NATO MILITARY AUTHORITIES IN THE PENTAGON, AND GAVE BACK GROUND TO MISLEADING REPORTS THE SOVIETS WERE SEEKING TO LENGTHEN CSCE. SEVERAL PERMREPS DISAGREED WITH SUGGESTED COMPROMISE LANGUAGE ON MC ROLE IN NUCLEAR CONSULTATIONS. PERMREPS ASKED DEPUTY SYG FOR REPORT ON ANY SACLANT STUDIES REGARDING CONFIDENTIAL

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SOUTH ATLANTIC AND INDIAN OCEAN. END SUMMARY.

JUNE NAC MINISTERIAL

1. AT MAY 21 PERMREPS LUNCH, ACTING SYG PANSO REPORTED ON THE PREVIOUS DAY'S SENIOR POLITICAL COMMITTEE DISCUSSION OF THE AGENDA AND RESTRUCTURING OF THE JUNE NAC MINISTERIAL IN OTTAWA (USNATO 2804). TWO ITEMS STILL REQUIRED COUNCIL CLARIFICATION AND DECISION: 1) THE PRECISE AGENDA, 2) THE DESIRABILITY AND TIMING OF A PRIVATE MEETING. HE WAS CIRCULATING A DRAFT AGENDA AND HOPED PERMREPS WOULD BE PREPARED TO DISCUSS IT ON FRIDAY, MAY 24.

2. AS TO THE AGENDA, FRG PREMREP KRAPP BELIEVED THE PRESENT ITEM 2, WHICH LISTS CSCE AND MBFR, SHOULD BECOME ITEM 1; THE PRESENT ITEM 1, "ATLANTIC RELATIONS," SHOULD COME SECOND.

3. DANISH PERMREP SVART EXPRESSED CONCERN THAT FOREIGN MINISTERS MIGHT NOT FIND AN APPROPRIATE AGENDA ITEM FOR A BROAD AND FAR-RANGING DISCUSSION OF EAST-WEST RELATIONS IN A GENERAL SENSE.

4. UK AMBASSADOR PECK HOPED THAT MOST FOREIGN MINISTERS WOULD ADDRESS THEMSELVES ON AN AD HOC BASIS TO THE TOPICS AS THEY APPEARED ON THE AGENDA AND THOUGHT SOME PROGRESS HAD BEEN MADE IN THIS REGARD AT THE DECEMBER NAC.

5. TURKISH PERMREP ERALP ANTICIPATED HIS MINISTER WOULD NOT AGREE TO ADDRESS EACH AGENDA ITEM AS IT APPEARED AND FOREGO A GENERAL STATEMENT OR TOUR D'HORIZON. TURKISH FONMIN WAS NEW IN OFFICE AND NEW MINISTERS WERE MORE COMFORTABLE MAKING A GENERAL STATEMENT RATHER THAN ENGAGING IN DEBATE ON SUBJECTS WITH WHICH THEY WERE NOT COMPLETELY FAMILIAR. ERALP ALSO INSISTED THAT THE SUB-ITEM, "SITUATION IN THE MEDITERRANEAN," APPEAR ON THE AGENDA AS A SEPARATE ITEM. ITALIAN AMBASSADOR CATALANO AGREED WITH THE LATTER POINT.

6. BELGIAN AMBASSADOR DE STAERCKE SAID THE MAJOR NEED WAS FOR SYG LUNS TO EXERT SOME DISCIPLINE ON THE FOREIGN MINISTERS, WHO SHOULD ALSO EXERCISE SELF-DISCIPLINE. SOME FOREIGN MINISTERS MAY WISH TO ENGAGE IN DEBATE; OTHERS NOT. EACH SHOULD BE FREE TO PARTICIPATE IN THE WAY HE THINKS BEST.

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7. CANADIAN PERMREP MENZIES SAW MERIT IN KRAPP'S SUGGESTED REORDERING OF THE AGENDA. HE URGED THAT THE SYG'S PO SET THE TONE FOR THE MEETING BY HIGHLIGHTING QUESTIONS MINISTERS SHOULD SPEAK TO AND DOING NOTHING TO PAPER OVER DIFFERENCES OF VIEW.

8. REGARDING A PRIVATE MEETING OF FOREIGN MINISTERS, ERALP SAID TURKEY FAVORED THE IDEA SINCE IT BELIEVED A GOOD AND FRANK DISCUSSION COULD BE ACHIEVED IN SUCH A FORUM. CATALANO QUESTIONED THE DESIRABILITY OF A PRIVATE MEETING AND INQUIRED WHETHER ANY MINISTER HAD BENEFITTED FROM THE LAST ONE. HE AND DE STAERCKE REFERRED TO LANGUAGE DIFFICULTIES SINCE AT LEAST ONE FONMIN SPEAKS NEITHER FRENCH NOR ENGLISH.

9. KRAPF EXPRESSED CONCERN ABOUT THE DINNER TO BE HOSTED BY PM TRUDEAU ON THE EVE OF THE MINISTERIAL. FOREIGN MINISTERS WOULD ATTEND THAT DINNER ALONE. IT SEEMED ALMOST INEVITABLE THAT LANGUAGE DIFFICULTIES AND CHANCE REMARKS COULD LEAD TO MISUNDERSTANDINGS WHICH WOULD VEX INTER-ALLIED RELATIONS. HUYRERWARD.

10. AGREEING, DE STAERCKE REFERRED TO THE CONFUSION RESULTING FROM THE RECENT EC-9 FOREIGN MINISTERS MEETING AT SCHLOSS GYMNISCH WHEN NO STAFFS WERE PRESENT. WHAT IF FOREIGN MINISTERS AT THE OTTAWA DINNER BEGAN ARRANGING MATTERS RELATING TO THE FOLLOWING DAY'S MINISTERIAL AGENDA WITHOUT NOTIFICATION TO PERMREPS OR THE SYG? THE WHOLE SITUATION WAS DANGEROUS AND HE HOPED MENZIES MIGHT REMEDY IT SOMEHOW. DE STAERCKE ALSO REMARKED THAT THE DECEMBER PRIVATE MEETING, WHICH HAD COME ON THE HEELS OF THE BRILLIANT KISSINGER-JOBERT CONFRONTATION, HAD NOT MET EXPECTATIONS.

11. MENZIES KNEW OF NO WAY TO CONTROL THE SITUATION AT THE TRUDEAU DINNER OR TO GAIN ENTRY FOR PERMREPS SINCE THE FACILITIES WOULD ONLY ACCOMMODATE 20 PEOPLE. IT WOULD BE PARTICULARLY UNFORTUNATE IF THE PRIVATE NAC MEETING OF FONMINS DIRECTLY FOLLOWED THE TRUDEAU DINNER.

12. ERALP STILL INSISTED THERE SHOULD BE A PRIVATE MEETING OF FOREIGN MINISTERS AT SOME POINT IN A BUSINESSLIKE ATMOSPHERE. CERTAINLY THE TRUDEAU DINNER SHOULD NOT SUPPLANT THE PRIVATE MEETING.

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13. SVART SAID IT WAS DIFFICULT TO DETERMINE SO FAR IN ADVANCE WHEN A PRIVATE MEETING WOULD BE MOST OPPORTUNE; PERHAPS THE MATTER COULD BE DETERMINED BY MINISTERS DURING THEIR OTTAWA MEETINGS. PECK SUGGESTED WAITING A BIT BEFORE SETTING A TIME FOR THE PRIVATE MEETING.

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USNMR SHAPE
USEC BRUSSELS 3864

C O N F I D E N T I A L SECTION 2 OF 3 USNATO 2842

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14. AS TO AN AGENDA FOR THE PRIVATE MEETING, MENZIES SUGGESTED
MINISTERS MIGHT WISH TO DISCUSS THE ATLANTIC DECLARATION AT
LENGTH.

DE STAERCKE COUNSELLED AGAINST TRYING TO SET AN AGENDA.

15. PANSA INDICATED THAT PERMREPS WOULD RETURN TO THESE QUESTIONS
AT THE MAY 24 COUNCIL.

U.S./EC-9 CONSULTATIONS

16. MCAULIFFE (U.S.) SAID HE WISHED TO EXPLAIN TO ALL THE
ALLIES THE U.S. POSITION WITH RESPECT TO U.S./EC-9 CONSULTATIONS,
A POSITION WITH WHICH EIGHT OF THE FIFTEEN WERE ALREADY FAMILIAR.
HE THEN DREW FULLY ON THE POINTS IN STATE 96829.

INDIAN NUCLEAR EXPLOSION

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17. MENZIES SAID OTTAWA WAS DEEPLY CONCERNED AT INDIA'S
EXPLODING A NUCLEAR DEVICE ON MAY 18. NONE OF THE ASSURANCES ISSUED
BY NEW DELHI AS TO PEACEFUL INTENT MINIMIZED THE POLITICAL
REPERCUSSIONS OF THE EVENT.

18. CANADA WAS SOMEWHAT EMBARRASSED BY THE HELP IT HAD GIVEN
INDIA TO BUILD AND MAINTAIN THE TROMBAY EXPERIMENTAL NUCLEAR
REACTOR NEAR BOMBAY. THE BILATERAL ARRANGEMENT FOR THIS ASSISTANCE
WAS WORKED OUT BEFORE IAEA CONTROLS EXISTED; AND THE INDIANS
DESPITE MANY PIOUS PROTESTATIONS AS TO THE PURITY OF THEIR
MOTIVES, HAVE REFUSED TO SUBMIT TO IAEA CONTROLS. EVEN WHEN
PRIME MINISTER TRUDEAU ATTEMPTED TO NEGOTIATE THIS MATTER IN
NEW DELHI DURING A RECENT TRIP, HE WAS UNSUCCESSFUL.

19. MENZIES CONTINUED THAT OTTAWA BELIEVED THE INDIAN GOVERNMENT
WAS PARTLY MOTIVATED TO MAKE THIS MOVE BY INTERNAL DIFFICULTIES
INCLUDING AN INFLATION RATE OF 20 PERCENT AND THE SEVERELY
DAMAGED ABILITY OF THE CENTRAL GOVERNMENT TO CONTROL THE STATES.

20. MENZIES SAID THE INDIANS TRIED TO EXPLAIN THEIR ACTION AND
THEIR "PEACEFUL PURPOSE" BY DRAWING A DISTINCTION BETWEEN

"NUCLEAR WEAPONS STATES," "NON-NUCLEAR WEAPONS STATES," AND "NUCLEAR WEAPONS-CAPABLE STATES." CANADA HAD NOTED THAT THE SOVIET PRESS APPLAUDED THE NUCLEAR BLAST WHICH WOULD SEEM TO INDICATE THAT MOSCOW HAD PRIOR NOTICE OF THE STAGES OF INDIAN NUCLEAR RESEARCH AND DEVELOPMENT. THE PAKISTANI'S ARE URGING THE CANADIANS TO MAINTAIN PRESENT AID PROGRAMS TO THEIR COUNTRY, IMPLYING THAT CANADA THROUGH THE ASSISTANCE WHICH IT HAS GIVEN INDIA WAS IN SOME WAY A CONTRIBUTOR TO THIS CHANGE IN THE POLITICO-MILITARY ENVIRONMENT ON THE SUB-CONTINENT.

21. MENZIES SAID HE CONSIDERED THE EXPLOSION OF THE INDIAN NUCLEAR DEVICE A SIGNIFICANT MATTER FOR THE ALLIANCE; AND SUGGESTED THAT IT RECEIVE APPROPRIATE STUDY.

22. PECK RECALLED THE PIOUS STATEMENTS OF MADAME GANDHI AND HER PREDECESSORS. HE DID HOPE THE INDIAN ACTION PUT TO AN END ONCE AND FOR ALL PROPOSALS FOR A NUCLEAR FREE ZONE IN THE INDIAN OCEAN.

23. DE STAERCKE SAID IT IS IMPORTANT ESPECIALLY TO THE SMALL CONFIDENTIAL

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AND THE MIDDLE NON-NUCLEAR POWERS TO EVALUATE THE INDIAN MOVE, TO EXAMINE ITS IMPACT ON NATO AND TO CONSIDER THE LONG-TERM IMPLICATIONS IN THE LIGHT OF NPT.

24. MENZIES NOTED THAT NUCLEAR POWER IS NOW BECOMING RELATIVELY CHEAP IN COMPARISON WITH ELECTRICITY PRODUCED BY EXPENSIVE PETROLEUM, AND THAT THERE IS AN INCREASING DANGER THAT THE INDIANS AND OTHER NON-NUCLEAR NATIONS WILL BE "LEAKAGE" AND BY "DOUBLE BOOKEEPING" OBTAIN MORE FISSILE MATERIAL. IF THE USSR SAW ITS WAY CLEAR TO APPLAUD INDIA'S ATTAINMENT OF A NUCLEAR CAPABILITY FOR PEACEFUL USES, HE WONDERED WHAT MOSCOW'S REACTION MIGHT BE IF THE FRG WERE AT SOME TIME IN THE FUTURE TO ACHIEVE A SIMILAR CAPABILITY.

25. COMMENT: THE NATO ALLIES WILL WANT TO STUDY THE IMPLICATIONS OF THE INDIAN NUCLEAR EXPLOSION FOR THEIR COLLECTIVE AND INDIVIDUAL SECURITY, AND POSSIBLY TO ASSESS ITS EFFECTS ON THE BALANCE ON THE SUB-CONTINENT AND IN THE INDIAN OCEAN. WE NOTE FROM STATE 104770 THAT WASHINGTON HAS SUCH QUESTIONS UNDER ACTIVE STUDY AND HOPE THE U.S. WILL CONTRIBUTE TO THE ALLIANCE STUDY. FOR THE PRESENT, IN RESPONSE TO INQUIRIES WE WILL DRAW ON PARAS 1 THROUGH 3 OF THE ABOVE TELEGRAM. END COMMENT.

ROLE OF MILITARY COMMITTEE WITH RESPECT TO NUCLEAR CONSULTATION

26. KRAPF SAID HE HAD JUST READ THE SYG'S PO SUPPOSEDLY ARRANGING A COMPROMISE WITH RESPECT TO PARAGRAPH 14 OF THE DRAFT NPG REPORT ON THE FOLE OF THE MILITARY COMMITTEE IN NUCLEAR CONSULTATION (USNATO 2738). THIS SUPPOSED COMPROMISE HAD FOLLOWED ON THE LAST MEETING OF NPG PERMREPS, AT WHICH THERE WAS CLEAR DISAGREEMENT BE-

TWEEN SIR PETER HILL-NORTON, CHAIRMAN OF THE MILITARY COMMITTEE,
AND THE PERMREPS WITH RESPECT TO THE MC'S ROLE.

27. KRAPF NOTED THAT LUNS PROPOSED THIS COMPROMISE LANGUAGE OF
PARAGRAPH 14 BE AGREED BY SILENT PROCEDURE. THE FRG DID NOT FIND
THIS NEW LANGUAGE A SATISFACTORY SOLUTION AND COULD NOT AGREE
WITH IT. MCAULIFFE SAID THAT THE UNITED STATES ALSO FOUND THE
FORMULATION DEFICIENT. NETHERLANDS CHARGE BUWALDA SAID THE HAGUE
HAD SIMILAR DIFFICULTIES. MENZIES SAID HE WAS INCLINED TO AGREE.

28. DE STAERCKE SUGGESTED A POSSIBLE PRIVATE MEETING OF PERMREPS
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WITH ADMIRAL HILL-NORTON IN THE SYG'S PRIVATE CONFERENCE
ROOM TO SEEK A SOLUTION AGREEABLE TO ALL.

RUMOR ABOUT SOUTH AFRICAN ADMIRAL'S CONTACTS IN U.S.; REPORTED
SACLANT STUDY

29. MCAULIFFE REFERRED TO CATALANO'S INQUIRY AT THE MAY 14
PERMREPS LUNCH QUOTING A DUTCH NEWSPAPER TO THE EFFECT THAT NATO
MILITARY AUTHORITIES (SACLANT) HAD HAD CONTACTS RECENTLY IN THE
PENTAGON WITH SOUTH AFRICAN REPRESENTATIVES. MCAULIFFE SAID
THE STORY WAS FALSE AND DREW UPON STATE 102786.

30. CATALANO AND NORWEGIAN PERMREP BUSCH EXPRESSED THANKS FOR
THIS EXPLANATION. BUSCH WENT ON TO SAY THAT HIS GOVERNMENT HAD
FACED QUESTIONS IN PARLIAMENT AS TO THE NATURE OF THE ALLEGED
STUDY BEING CONDUCTED BY NATO MILITARY AUTHORITIES WITH RESPECT
TO NAVAL DEVELOPMENTS IN THE SOUTH ATLANTIC. THE DAY AFTER A
NORWEGIAN GOVERNMENT SPOKESMAN HAD DENIED THAT ANY SUCH STUDIES
WERE IN PROGRESS, THE NATO SPOKESMAN PUBLICLY ADMITTED THAT
SACLANT HAD BEEN AUTHORIZED TO CONDUCT JUST SUCH AN IN-HOUSE STUDY.

31. CATALANO TURNED TO PANSA AND SAID THAT AT LAST WEEK'S
LUNCHEON HE HAD REQUESTED AN EXPLANATION FROM THE SYG AS TO THE
NATURE, DIRECTION AND PROGRESS OF THE STUDY NOW BEING CONDUCTED
BY SACLANT. HE SAID HIS GOVERNMENT WISHED AN ANSWER FROM THE SYG
SINCE THE SACLANT IS A NATO MILITARY AUTHORITY. BUWALDA
ASSOCIATED HIMSELF WITH THIS REQUEST TO PANSA AND THE LATTER
AGREED TO INQUIRE.

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32. BUWALDA EXPLAINED THAT THE RECENT RASH OF NEWSPAPER STORIES RESULTS FROM A 200-PAGE PAPER PRIVATELY PUBLISHED BY MR. GERVASI, A U.S. CITIZEN WHO HAD BEEN EMPLOYED AS A CONSULTANT AT ONE POINT BY THE UN COMMITTEE ON DECOLONIALIZATION TO DO A STUDY ON THE INDIAN OCEAN AND THE LITTORAL STATES. SOMEHOW OR OTHER GERVASI HAD STUMBLER ON THE SACLANT STUDY AND HAD RELEASED IT TO THE PRESS.

33. BUWALDA CONTINUED THAT THE NETHERLANDS GOVERNMENT WAS ALSO RECEIVING QUERIES FROM THE PRESS AND MEMBERS OF PARLIAMENT. THE NATO SPOKESMAN'S DENIAL THAT ANY CONSULTATIONS HAVE BEEN CONDUCTED BY SACLANT WITH ANY NON-ALLY HAD BEEN HELPFUL, ALTHOUGH THE DUTCH GOVERNMENT TOO HAD INITIALLY DENIED THAT ANY SUCH STUDY EXISTED.

34. PECK SAID THAT THERE WAS CONSIDERABLE AGITATION IN THE HOUSE OF COMMONS ON THIS SAME ISSUE AND THAT A REPLY MIGHT BE MADE BY CONFIDENTIAL

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HMG IN COMMONS ON MAY 21.

35. DE STAERCKE INTERVENED TO SAY THAT THE MATTER WAS REMEDIABLE IF PROPERLY HANDLED. THE NATO ALLIES ARE ALWAYS STUDYING TRENDS AND ANALYZING DEVELOPMENTS OUTSIDE THE TREATY AREA. WITNESS THE REGULAR MIDDLE EAST AND FAR EAST EXPERTS MEETING. THAT, IN HIS VIEW, WAS THE PUBLIC STANCE THE NATO SPOKESMAN AND ALLIED GOVERNMENTS SHOULD TAKE. HOWEVER, THE SYG SHOULD CAREFULLY CHECK TO INSURE THAT THE MILITARY AUTHORITIES HAVE DONE NO MORE THAN THEY WERE INSTRUCTED AND AUTHORIZED TO DO. IF THE MILITARY COMMITTEE OR OTHER HAD EXCEEDED THE LIMITS FIXED BY THE DPC, LUNS SHOULD CALL THEM TO ACCOUNT.

RUMORED CHANGE IN SOVIET POSITION ON CSCE TIMING

36. MCAULIFFE RECALLED MAY 14 PERMREPS LUNCH DISCUSSION ABOUT RUMORS THE SOVIETS WERE TALKING ABOUT A RECESS IN CSCE STAGE II. HE DREW UPON GENEVA 3051 FOR BACKGROUND TO THESE EXAGGERATED RUMORS AND INDICATED USDEL CSCE THOUGHT SOVIETS STILL PREFERRED A THIRD PHASE SUMMIT IN JULY, IF POSSIBLE.

25TH ANNIVERSARY CELEBRATION: CITY OF BRUSSELS

37. DE STAERCKE REPORTED HE HAD RECEIVED A PERSONAL COMMUNICATION FROM THE MAYOR OF BRUSSELS EXPRESSING THE LATTER'S WISH TO DO SOMETHING FOR THE ALLIANCE DURING NATO'S 25 TH ANNIVERSARY YEAR. PLANS WERE NOW GOING FORWARD--SUBJECT OF COURSE TO CONCU-
RRENCE BY THE COUNCIL--FOR A CEREMONY OF SOME SORT IN THE GRANDE' PLACE LATER IN THE YEAR, PERHAPS IN CONNECTION WITH THE DPC AND NAC MINISTERIALS IN DECEMBER. THE MAYOR OF BRUSSELS HOPES TO ARRANGE FOR ATTENDACNE AT THIS CEREMONY BY THE BELGIAN ROYAL FAMILY. PANSAS AND OTHERS EXPRESSED THEIR APPRECIATION.
MCAULIFFE

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